IN RE: PETITION FOR SPECIAL HEARING BEFORE THE W/S Dark Hollow Road, 1120' NE of the c/l of Old Quarter Road \* ZONING COMMISSIONER 5th Election District \* OF BALTIMORE COUNTY 3rd Councilmanic District \* Case No. 90-76-SPH James A. Cover, et ux Petitioners FINDINGS OF FACT AND CONCLUSIONS OF LAW The Petitioners herein request a special hearing to approve the

non-density transfer of the subject property to two building lots in an R.C. 2 zone, as more particularly described in Petitioner's Exhibit 1. The Petitioners appeared, testified, and were represented by S. Eric DiNenna, Esquire. Also appearing on behalf of the Petition were Howard E. Phillips, Thomas L. and Deborah Mueck, Frank E. Phillips, Carole Osborne, Thomas C. Clavelle, and Paul Lee, Professional Engineer. There were no Protestants.

Testimony indicated that the subject property, located on the west side of Dark Hollow Road and included in the estate of Evelyn Phillips, consists of 28.498 acres more or less, is split zoned R.C. 2 and R.C. 4 and is improved with various structures as set forth on Petitioner's Exhibit 1. The proferred testimony and evidence presented indicated that by will dated April 27, 1987 (Petitioner's Exhibit 2), Evelyn Phillips, deceased, conveyed the subject property to her children, identified therein, for purposes of keeping the tract in the family. Mrs. Deborah Mueck, daughter of the deceased Mrs. Phillips, testified on behalf of the heirs to the Phillips' estate and the co-executors, James A. Cover and Dorothy Cover. The proferred testimony and evidence presented indicated that the original property consisted of approximately 116.7 acres of which approxi-

mately 88.21 acres were deeded out, leaving the remaining 28.5 acres more or less. The instant Petition has been filed for purposes or lividing this 28.5 acre parcel into two buildable lots and two-non buildable lots.

There are four children in the family who are heirs under the aforementioned will, two of whom presently live either on an out-parcel from the original tract or on an adjoining parcel which is not part of the original tract (See Petitioner's Exhibit 1). The two children living on the out parcel and/or the adjoining parcel will each receive a nonbuildable parcel to be added to their present holdings. The remaining two children will build on Lots 1 and 2 as set forth in Petitioner's Exhibit 1. The property is presently zoned R.C. 2 with a small portion of R.C. 4. The basic subdivision would occur in the R.C. 2 zone. Mrs. Mueck testified that it is the intent of the family to maintain the agricultural nature of this tract. She stated that the "non-buildable parcel to William Phillips" will be used for grazing cattle and the "non-buildable parcel to Franklin Phillips" and the parcel marked "unuseable area" will remain in their existing state, i.e., wooded and pasture area. Petitioners' Counsel proferred that in his opinion the requested non-density transfer is within the spirit and intent of the B.C.Z.R.

The issue presented herein is whether or not the combination of the aforementioned non-buildable parcels with the property of William Phillips, Jr. and Evelyn Phillips, and Franklin and Billy Mae Phillips, espectively, is consistent with the B.C.Z.R.

Section 1A00.1 of the B.C.Z.R. explains the Baltimore County Council's intent in creating the R.C. classifications. The concern was evident that agricultural land was being converted by development without sound planning considerations; i.e., that development was creating "urban

sprawl" and undesirable land use patterns. The Council wanted to protect prime agricultural land, critical watershed areas, mineral extractive sites, as well as other important natural resource areas.

To achieve this result, the R.C. classifications would: 1) discourage present land use patterns of development and create a framework for planned or orderly development; 2) provide sufficient and adequate areas for rural-suburban and related development in selected and suitable areas; 3) protect both natural and man-made resources from compromising effects of specific forms and densities of development; and 4) protect areas desirable for more intensive future development by regulating undesirable forms of development within these areas until such time as intensive development commences. Specifically, the R.C. 2 zone was established to encourage continued agricultural use of productive agricultural areas by preventing incompatible forms and degrees of urban uses.

The question here is one of construction of the B.C.Z.R. When interpreting the zoning regulations, the restrictive language contained must be strictly construed so as to allow the landowner the least restrictive use of his property. Mayor of Balto. v. Byrd, 62 A.2d 588 (1948); ake Adventure, Inc. v. Zoning Hearing Ed. of Dingham Township, 440 A.2d 1284 (Pa.Comwlth., 1982). When the language of a zoning regulation is clear and certain, there is nothing left for interpretation and the ordinance must be interpreted literally. Mongony v. Bevilacqua, 432 A.2d 661 (R.I., 1981).

The meaning of the words in a statute may be controlled by the context. A statute should be so construed that all its parts harmonize with each other and render them consistent with its general object and scope. Pittman v. Housing Authority, 25 A.2d 466.

The basic principles of statutory construction were comprehensively set out by the Court of Appeals in State v. Fabritz, 276 Md. 416 (1975), cert. denied, 425 U.S. 942 (1976): The cardinal rule in the construction of statutes is to effectuate the real and actual intention of the Legislature. Purifoy v. Merc. Safe Dep. & Trust, 273 Md. 58, 327 A.2d 483 (1974); Scoville Serv., v. Comptroller, 269 Md. 390, 306 A.2d 534 (1974); Height v. State, 225 Md. 251,170 A.2d 212 (1961). Equally well-settled is the principle that statutes are to be construed reasonably with reference to the purpose to be accomplished, Walker v. Montgomery County, 244 Md. 98, 223 A.2d 181 (1966), and in light of the evils or mischief sought to be remedied, Mitchell v. State, 115 Md. 360, 80 A.2d 1020 (1911); in other words, every statutory enactment must be considered in its entirety, and in the context of the purpose underlying (its) enactment, Giant of Md. v. State's Attorney, 267 Md. 501 at 509, 298 A.2d 427 at 432 (1973). Of course, a statute should be construed according to the ordinary and natural import of its language, since it is the language of the statute which constitutes the primary source for determining the legislative Grosvenor v. Supervisor of Assess., 271 Md. 232, 315 A.2d 758 (1974); Height v. State, supra. Where there is no ambiguity or obscurity in the language of a statute, there is usually no need to look elsewhere to ascertain the intention of the Legislature. Purifoy v. Merc.-Safe Deposit & Trust, su-Thus, where statutory language is plain and free from ambiguity and expresses a definite and sensible meaning, courts are not at liberty to disregard the natural import of words with a view towards making the statute express an intention which is different from its plain meaning. Gatewood v. State, 244 Md. 609, 224 A.2d 677 (1966). On the other hand, as stated in Maguire v. State, 192 Md. 615, 623, 65 A.2d 299, 302 (1949), '{a}dherence to the meaning of words does not require or permit isolation of words from their context'\*\*\* (since) the meaning of the plainest words in a statute may be controlled by the context... In construing statutes, therefore, results that are unreasonable, illogical or inconsistent with common sense should be avoided whenever possible consistent with the statutory language, with the real legislative intention prevailing over the intention indicated by the literal meaning. B. F. Saul Co. v. West End Park, 250 Md. 707, 246 A.2d 591 (1968); Sanza v. Md. Height v. State, supra. 

The application of the above principles to the B.C.Z.R., results in a clear finding that a non-density transfer of land, all of which is contained in the same zone, which results in a larger tract with no additional development rights, is permitted. The purposes of the R.C. 2 zone are supported by testimony in this matter in reference to the reasons for the larger tract.

In actuality, the aforementioned non-buildable parcels will have no change in use and will retain their agricultural character.

After due consideration of the testimony presented, there is no evidence that the Petitioners' request will be detrimental to the health, safety, or general welfare of the community if approved. Furthermore, this transfer will not change the density of the area or allow for over-development of the land, and it is the Zoning Commissioner's opinion that such transfer is within the spirit and intent of the R.C. 2 and R.C. 4

Pursuant to the advertisement, posting of the property and the public hearing on this Petition held, in the opinion of the Zoning Commissioner, the relief requested in the Petition for Special Hearing should be

THEREFORE, IT IS ORDERED by the Zoning Commissioner for Baltimore County this \_\_\_\_\_ day of November, 1989 that the Petition for Special Hearing to approve to approve the non-density transfer of the subject property to two building lots in an R.C. 2 zone, in accordance with Petitioner's Exhibit 1, be and is hereby GRANTED, subject, however, to the of following restrictions which are conditions precedent to the relief grant-

> 1) The Petitioners may apply for their building permit and be granted same upon receipt of this Order;

however, Petitioners are hereby made aware that proceeding at this time is at their own risk until such time as the 30-day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, the Petitioners would be required to return, and be responsible for returning, said property to its original condition. 2) Pursuant to Section 502.2 of the B.C.Z.R., a new deed incorporating a reference to this case and the restrictions and conditions set forth herein shall be recorded among the Land Records of Baltimore County within sixty (60) days of the date of this Order and a copy of the recorded deed shall be forwarded to the Zoning Commissioner for inclusion in the case file. 3) When applying for a building permit, the site plan and lanscaping plan filed must reference this case and set forth and address the restrictions of this Order. for Baltimore County JRH:bj≊ WILL CALLWED

PETITION FOR SPECIAL HEARING TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve \_\_\_\_\_ and permit in addition to 2 buildable lots (permitted by right) 2 additional parcels for non-density purposes (in a RC-2 zone) to be added to existing lots. Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County. I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.

Legal Owner(s): Contract Purchaser: 1E 0.5 th BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE - REVENUE DIVISION WISCELLANEOUS CASH RECEIPT ensture Personal Representative P. O. Box 10508 1)296-6820 30n, MD 21285-0508 address and phone number of legal owner, con-urchaser or representative to be contacted ric DiNenna, Esquire P. O. Box 10508 Towson, MD 21285-0508, 296-6820 Attorney's Telephone No.: 296-6820

ORDERED By The Zoning Commissioner of Baltimore County, this that the subject matter of this petition be advertised, as required by the Zoming Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Building in Towson, Baltimore \_\_\_ day of ---,

ESTIMATED LEAGUE OF HEARING -1

PETITION BY:

Containing 28.498 acres of land more or less. J.O. 89-003

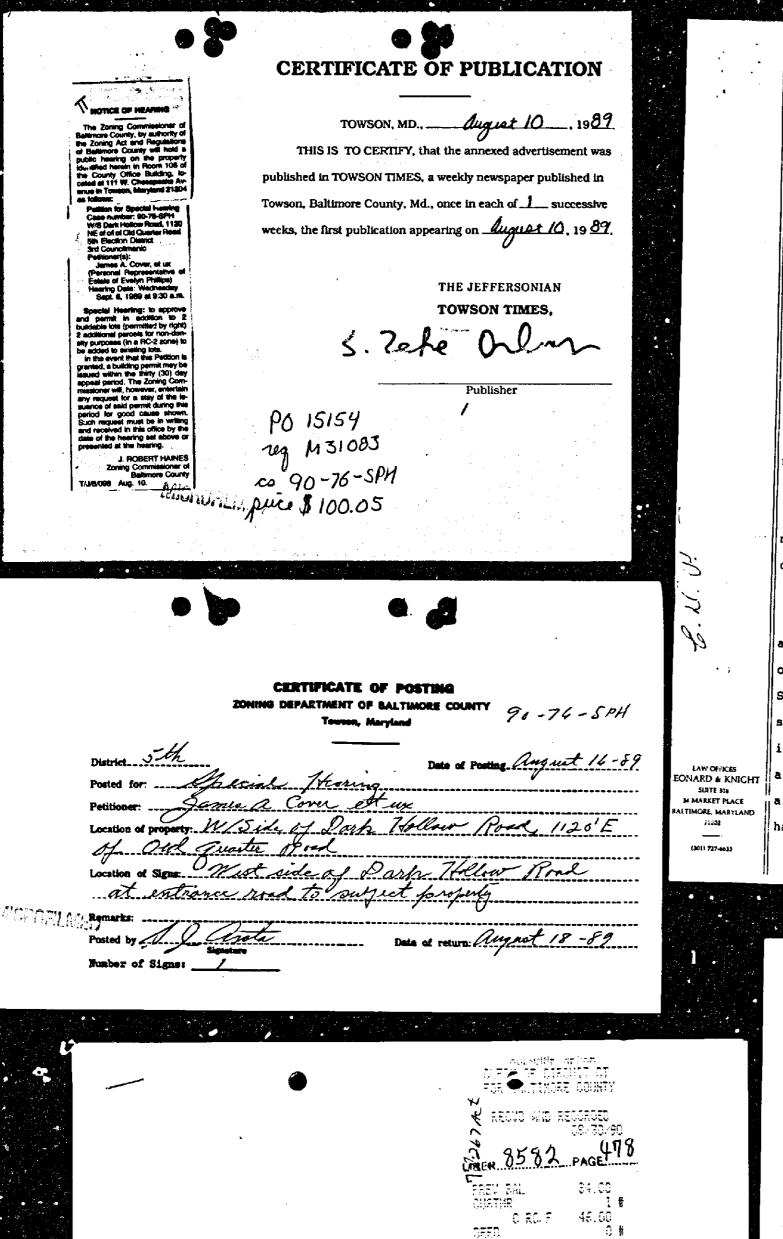
301-821-5941 DESCRIPTION 28.498 ACRE PARCEL

WILLIAM R. PHILLIPS, JR PROPERTY WEST SIDE DARK HOLLOW ROAD FIFTH ELECTION DISTRICT BALTIMORE COUNTY, MARYLAND

Paul La 9.6

Beginning for the same at a point being located in or near the center of Dark Hollow Road, said point also being located northerly 1120 feet \* from the center of Old Quarter Road, thence leaving said center of Dark Hollow Road (1) N 83°45' W 27.53 feet: (2) S 35°45' W 255.78 feet, (3) S 31°00' W 577.50 feet, (4) S 27000' W 264.00 feet, (5) N 60030' W 503.25 feet, (6) N 31045' E 458.63 feet, (7) N 60°00' W 557.04 feet, (8) N 26°00' W 39.60 feet, (9) N 53°26'09" E 1997.57 feet, and (10) N 79°00' E 30.00 feet to the center of Dark Hollow Road, thence binding in or near the center of Dark Hollow Road by a curve to the left (11) R=600 feet, L=191.79 feet, (12) S 18°26'19" W 354.83 feet, and by a curve to the left (13) R=2000 feet, L=27.21 feet, thence leaving said center of Dark Hollow Road (14) N 80°43'30" W 248.75 feet, (15) S 09°16'30"W 616.89 feet, (16) S 80°43'30" E 223.71 feet to the center of Dark Hollow Road, thence binding in or near the center of Dark Hollow Road (17) S 09°16'30" W 7.77 feet, and by a curve to the left (18) R=900 feet, L=69.29 feet to the point of

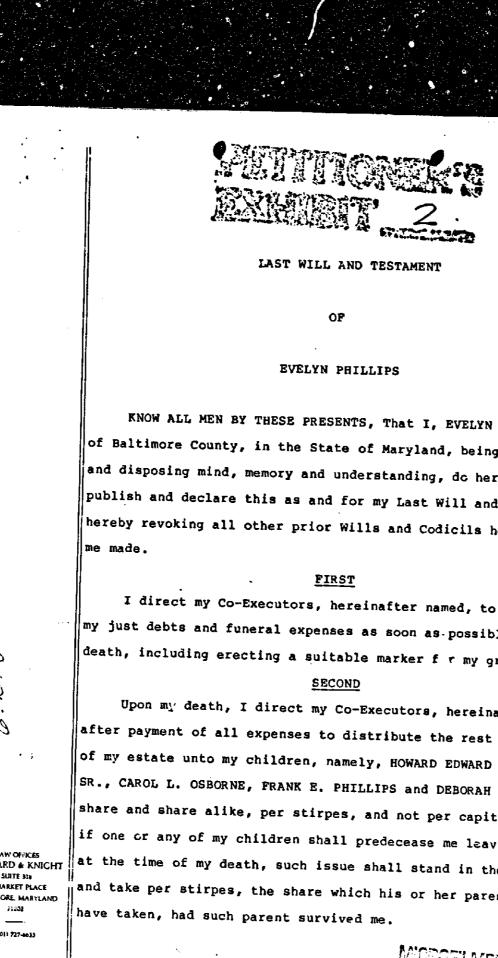
May 19, 1989



7.267

BAL FWB 130.00

1990RECEIPT #93090 0001 ROS T12-43



KNOW ALL MEN BY THESE PRESENTS, That I, EVELYN PHILLIPS, of Baltimore County, in the State of Maryland, being of sound and disposing mind, memory and understanding, dc hereby make, publish and declare this as and for my Last Will and Testament, hereby revoking all other prior Wills and Codicils heretofore by

I direct my Co-Executors, hereinafter named, to pay all of my just debts and funeral expenses as soon as possible after my death, including erecting a suitable marker f r my grave.

Upon my death, I direct my Co-Executors, hereinafter named, after payment of all expenses to distribute the rest and residue of my estate unto my children, namely, HOWARD EDWARD PHILLIPS, SR., CAROL L. OSBORNE, FRANK E. PHILLIPS and DEBORAH MUECK, share and share alike, per stirpes, and not per capita, so that if one or any of my children shall predecease me leaving issue LAW OFFICES at the time of my death, such issue shall stand in the place of

PETATIONER'S
EXHIBIT 3

the transfer of density without any increase in the number of housing 4815 OCA DUANTER RS 15900 Dark Hollow AD 15910 Dush Nother Bd 15914 Deal Hollow Rosal 15423 Dark Hollow Rd. 16015 Park dollar Rd. 16015 BACK Hellow RD 16019 That Hollow 7D. 16012 And Hollin Rd

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4924 OLD CHATTER ED. 5029 Old Quartered Govern Hol 5004 old Quarter 1500 Darktollar Roll

Mr4Mr5. Evres Derzigu Mr & Mrs Thomas Dell Marker Rich BW setter

Thomas W. Hangt Mrs. Richard B Walter

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MRT MRS Lery Leline

Mr. + Mars & Jono ho

Estell G. Evens

William Cole

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WE THE UNDERSIGNED, residents of the area of Dark Hollow Road favor

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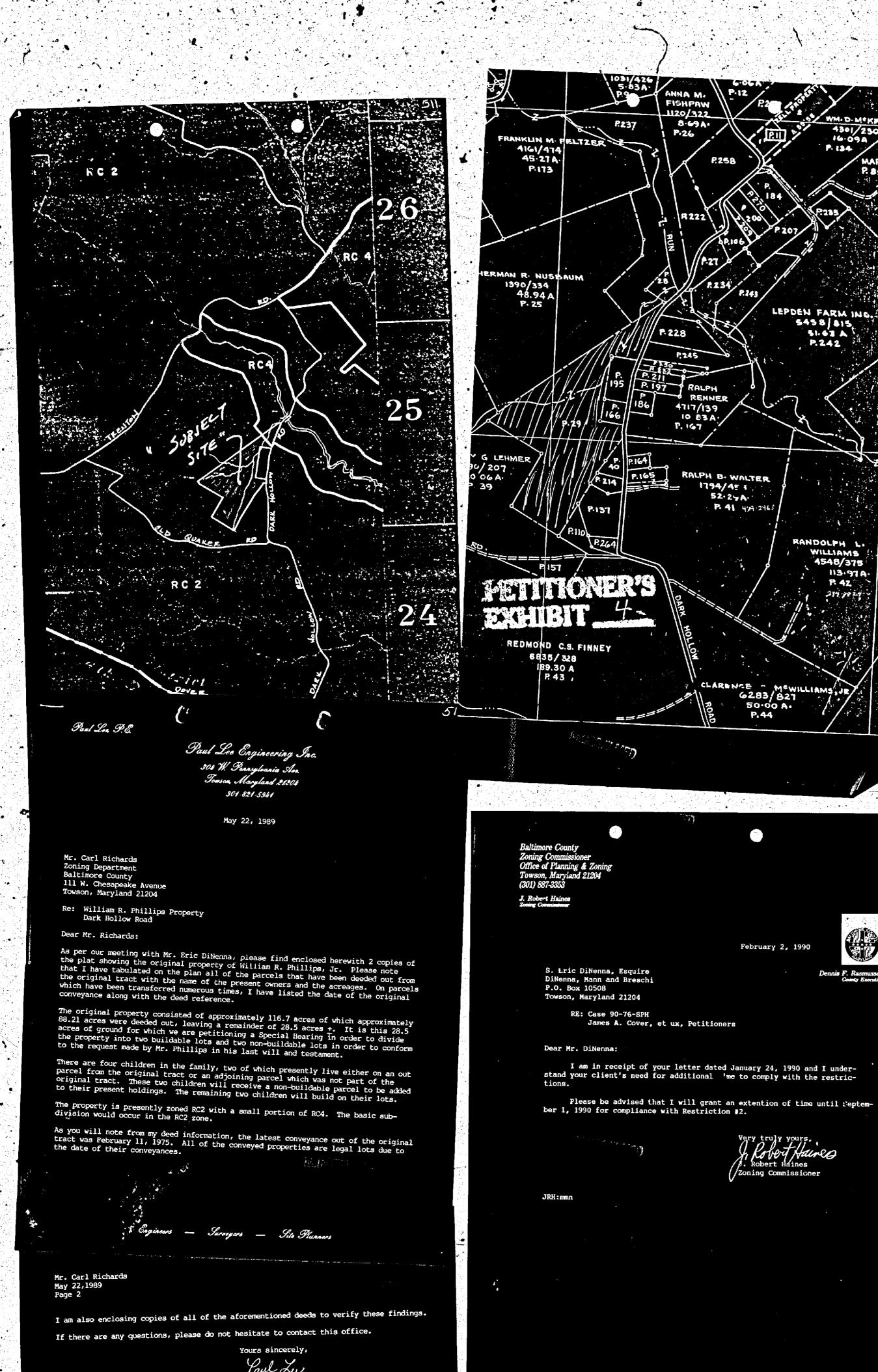
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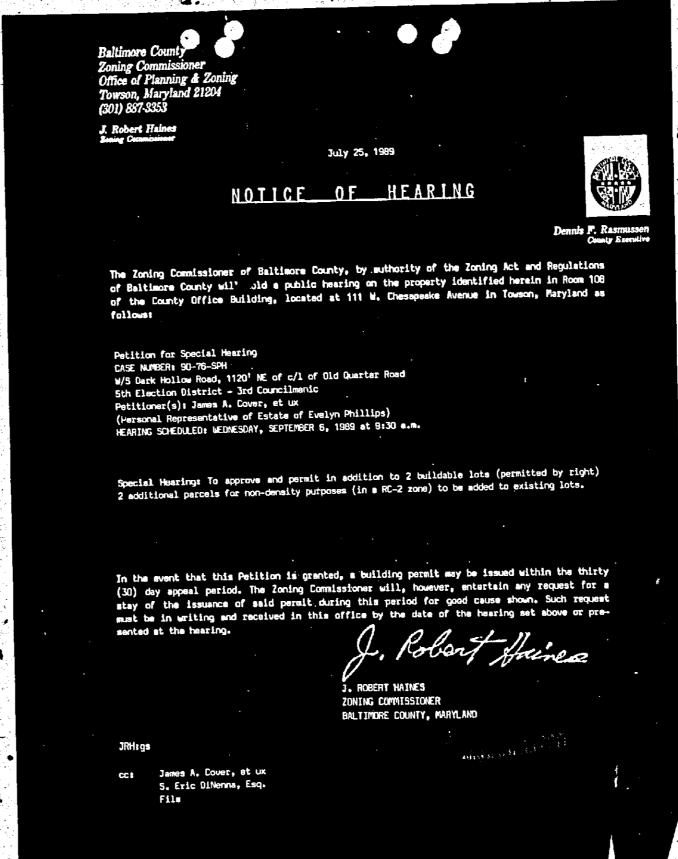
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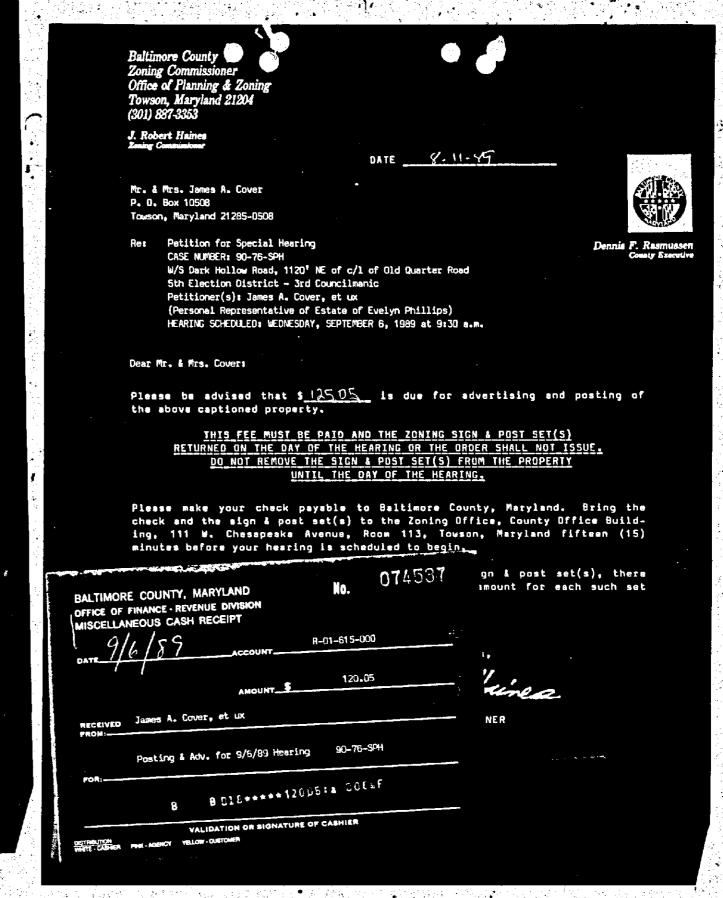
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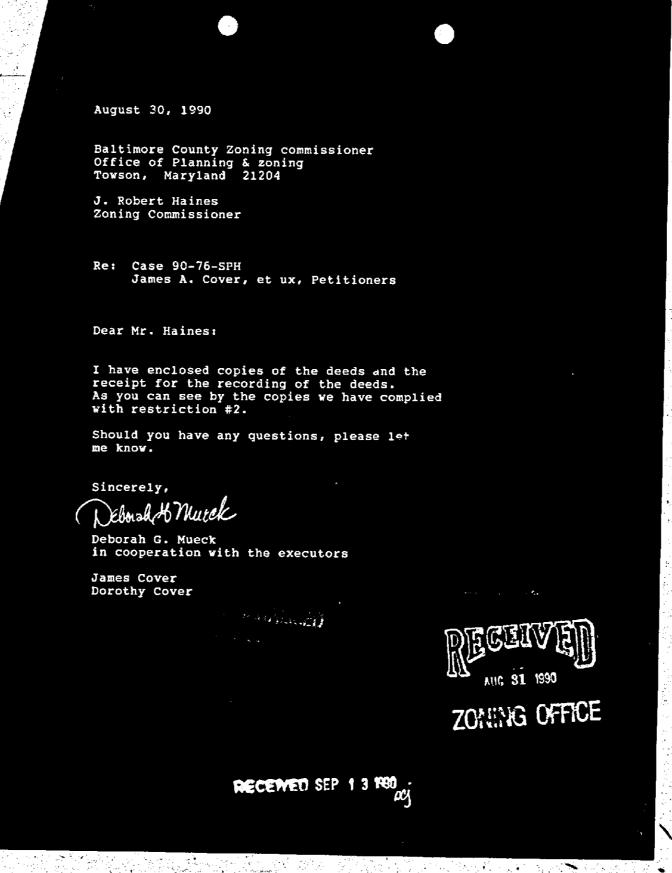
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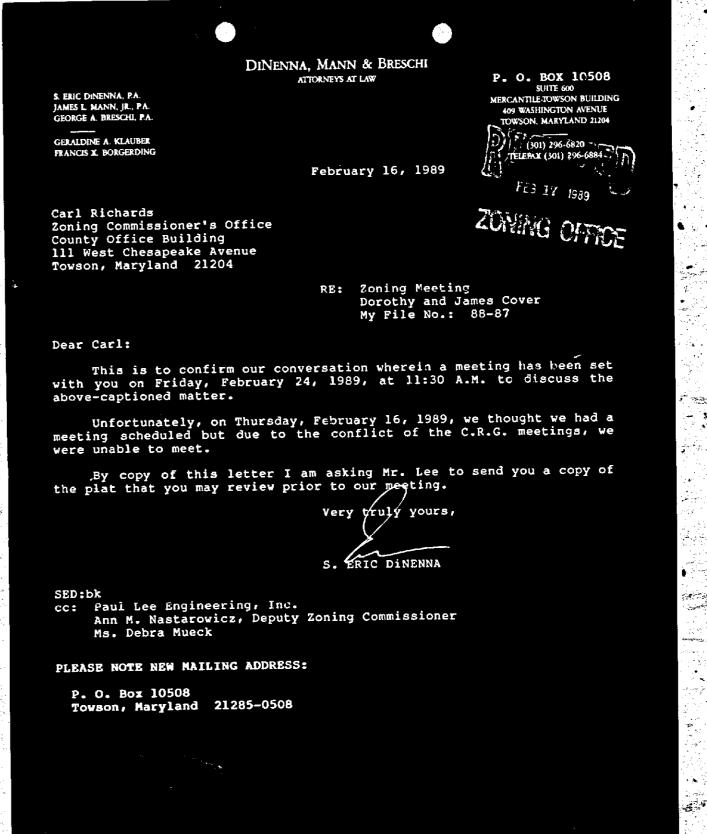


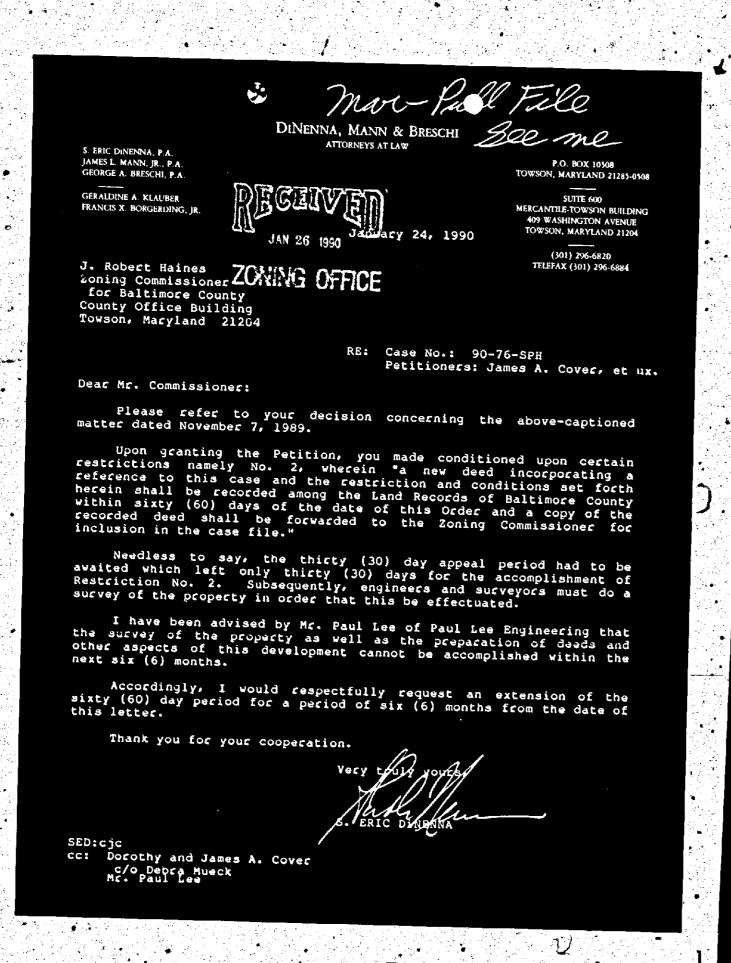
Paul Lee

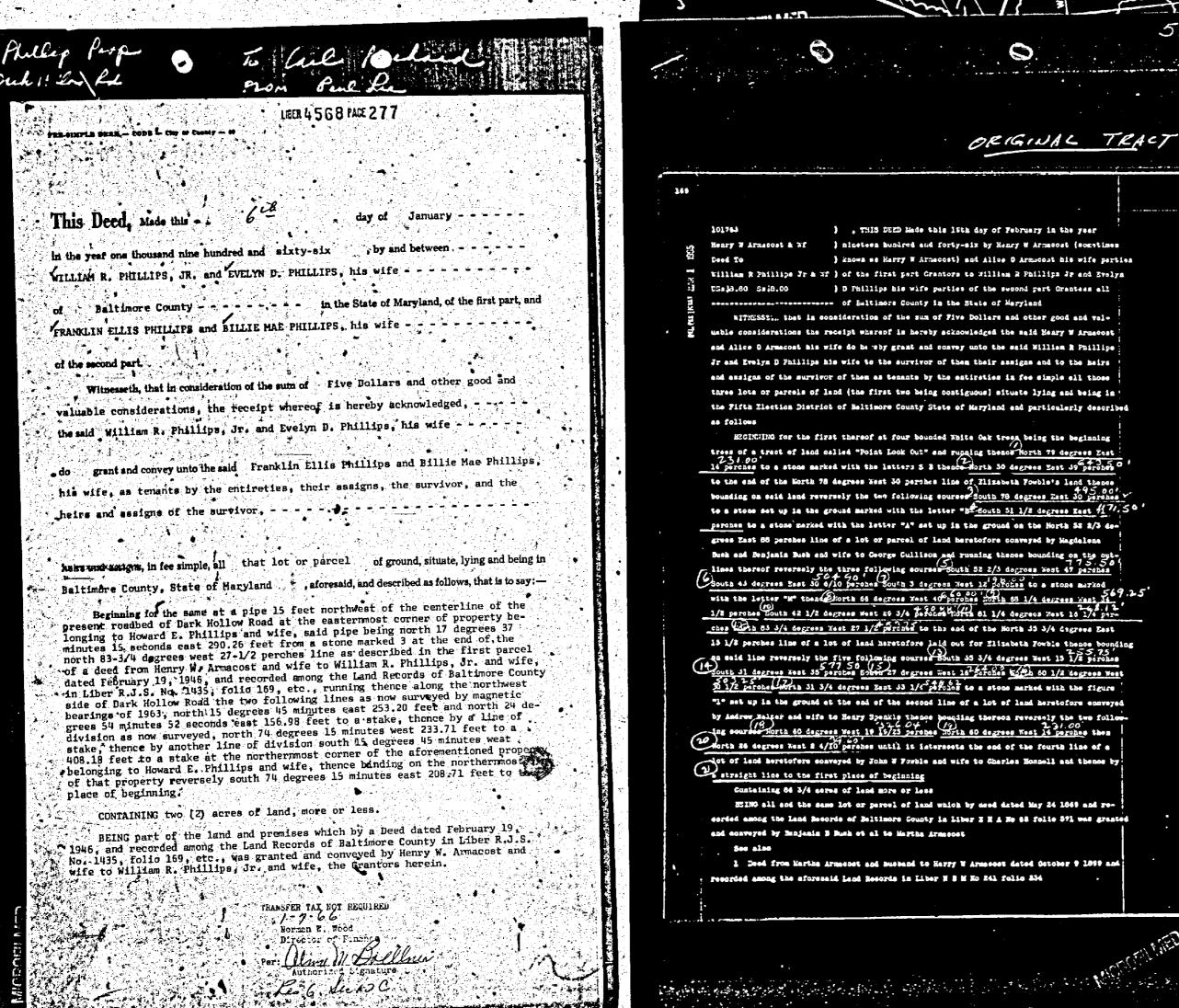


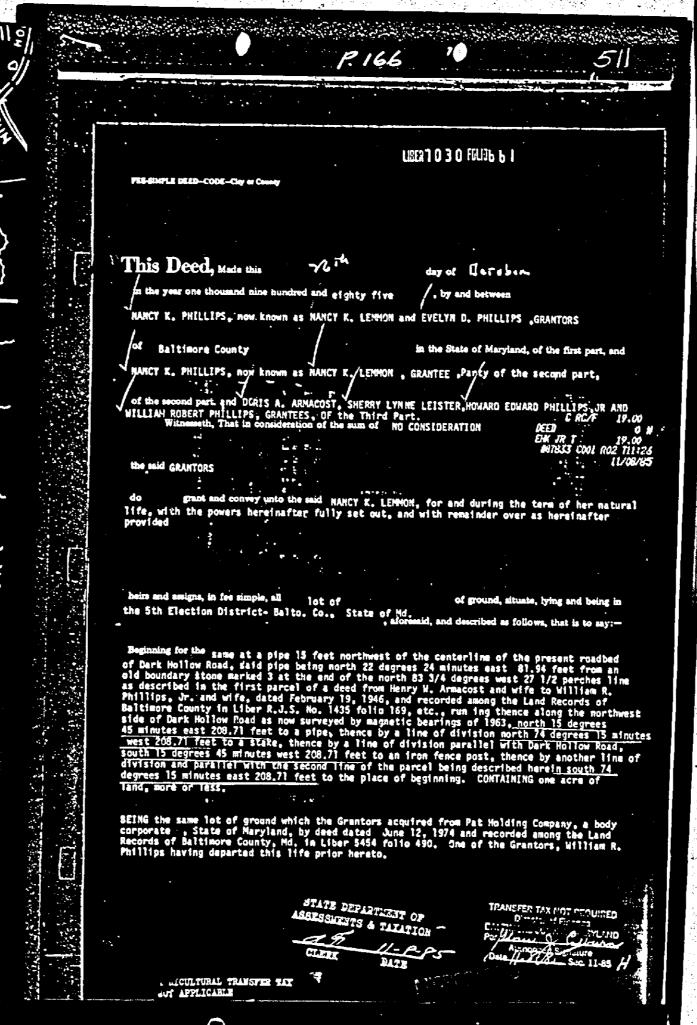








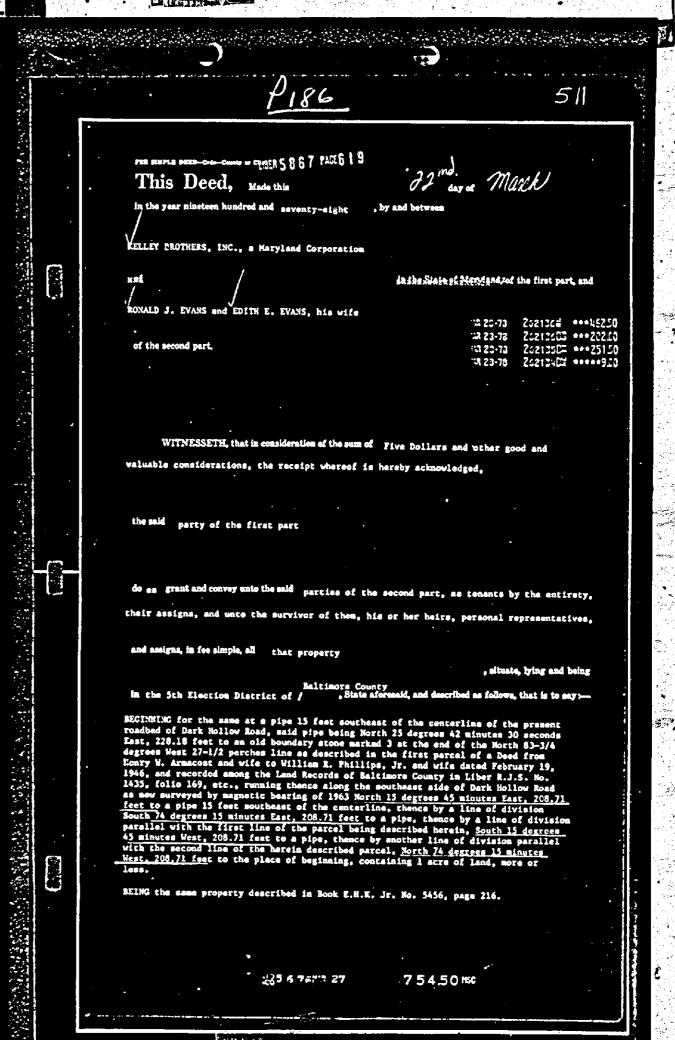


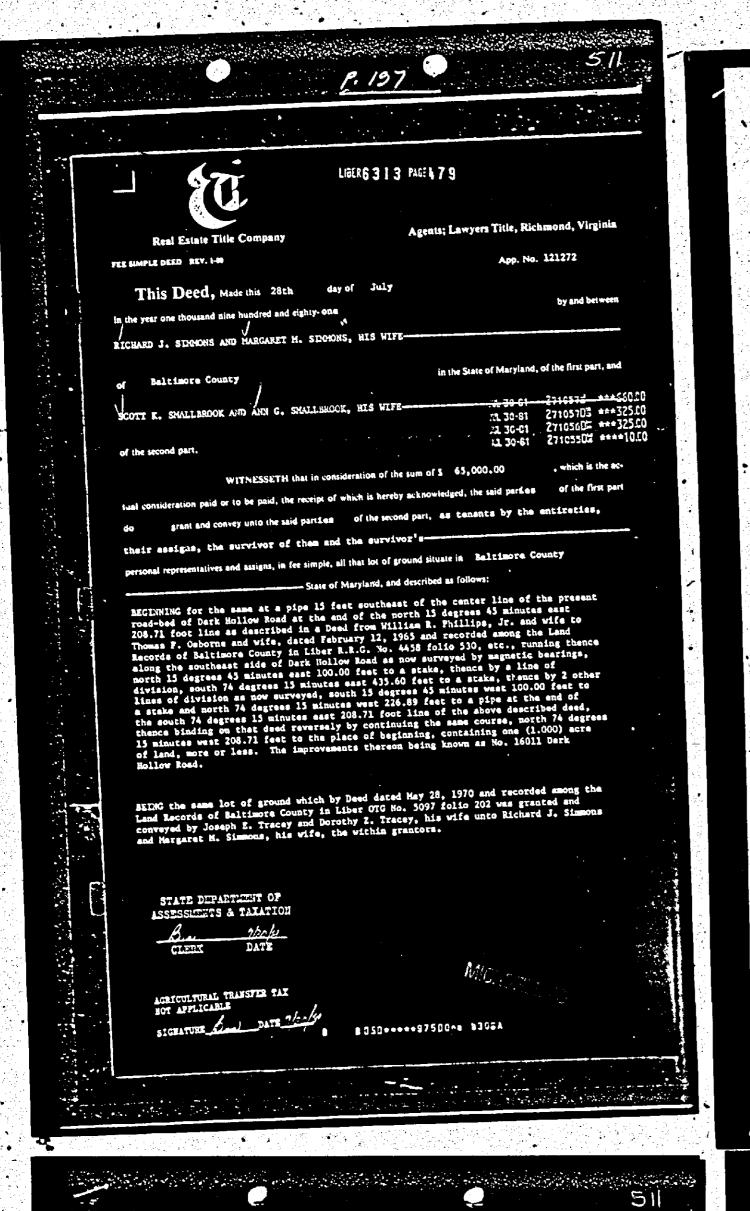


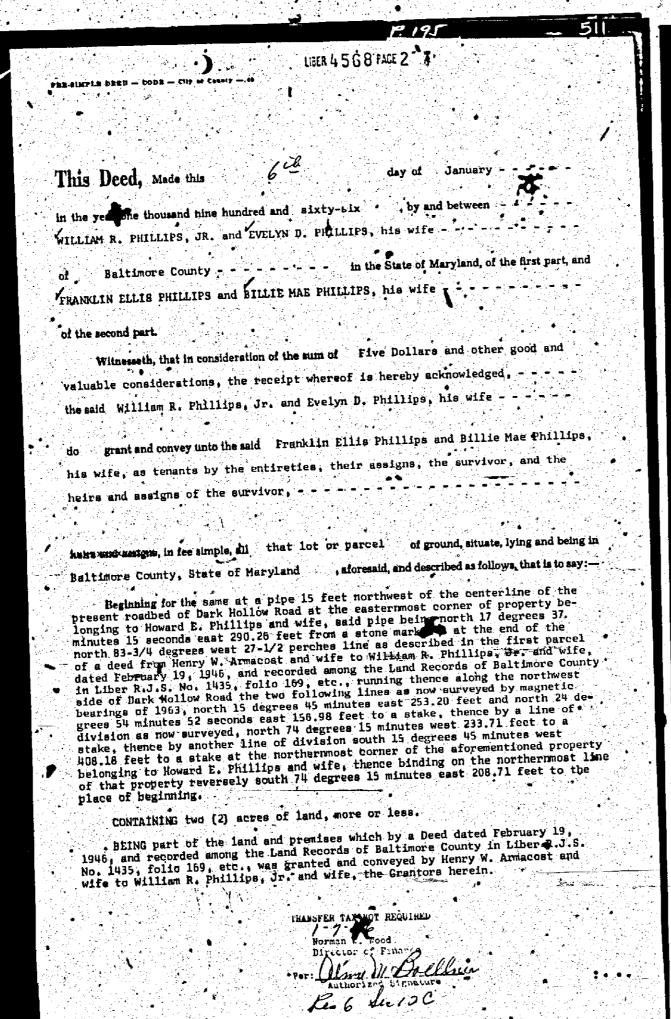
Control of the Control of Control of the Control of , THIS DEED Made this 19th day of February in the year Henry W Armedost & Wf ) minetens bundred and forty-mix by Renry W Armedost (sometimes ) known as Harry W Armacost) and Alice C Armacost his wife perties William R Phillips Fr & Mf ) of the first pert Grantors to William R Phillips Fr and Evelyn USs \$8.80 Se \$8.00 ] D Phillips his wife parties of the second part Grantees all of Baltimore County is the State of Maryland WITHESSIM that is consideration of the sum of Five Dollars and other good and valusb'e considerations the receipt whereof is hereby scknowledged the said Heary W Armscost and Alice O Armsoost his wife do hereby grant and convey unto the said William R Phillips Fr and Evelya D Phillips his wife to the survivor of them their assigns and to the heirs and assigns of the survivor of them as tenents by the entireties in fee simple all those three lots or parcels of land (the first two being contiguous) situate lying and being is the Fifth Election District of Beltimore County State of Maryland and particularly described RECIRITION for the first thereof at four bounded white Oak trees being the beginning trees of a treet of land called "Point Look Out" and running thence North 79 degrees East 14 perches to a stone marked with the letters 5 3 thence Forth 50 degrees Rest 59 perches to the end of the North 78 degrees Nest 30 perches line of Elizabeth Fowble's land themee bounding on said land reversely the two following courses South 76 degrees Zest 30 perchas to a stone set up in the ground marked with the letter "B" South 51 1/2 degrees East 71 perches to a stone marked with the letter "A" set up is the ground on the Borth 52 2/3 degrees East 65 perches line of a lot or percel of land heretofore conveyed by Magdaleas Bush and Benjamin Bush and wife to George Cullison and running theore bounding on the outlines thereof reversely the three following sources South 52 2/3 degrees West 47 perches South 45 degrees East 30 6/10 perches South 3 degrees West 18 perches to a stone marked with the letter "M" thence North 66 degrees West 40 perches North 66 1/4 degrees West 54 1/2 perches South 48 1/2 degrees West 29 3/4 perches North 61 1/4 degrees West 16 1/4 perthes North 83 3/4 degrees West 27 1/2 perches to the end of the North 35 3/4 degrees East 15 1/2 perches line of a lot of land heretofore laid out for Elizabeth Fowble thence bounding on said line reversely the five following sources South 35 3/4 degrees West 15 1/8 perchast South 31 degrees West 35 perchas South 27 degrees West 16 perches Morth 60 1/2 degrees West 30 1/2 perches North 31 5/4 degrees East 33 1/4 perches to a stone marked with the figure "1" set up is the ground at the end of the second line of a lot of land heretofore conveyed ing sources North 60 degrees West 19 19/25 perches North 60 degrees fest 16 perches them North 26 degrees West & 4/10 perches until it intersects the end of the fourth line of a lot of lend beretofore someyed by John W Yowhle and wife to Charles Hossell and thesee by a straight line to the first piece of beginning Containing 60 3/4 seres of land more or less MING all and the same lot or percel of land which by deed dated May 24 1869 and recordet among the Lend Resords of Bultimore County is Liber 3 M A No 88 folio 872 was granted and conveyed by Reajonia B Ruch et al to Martha Armacost

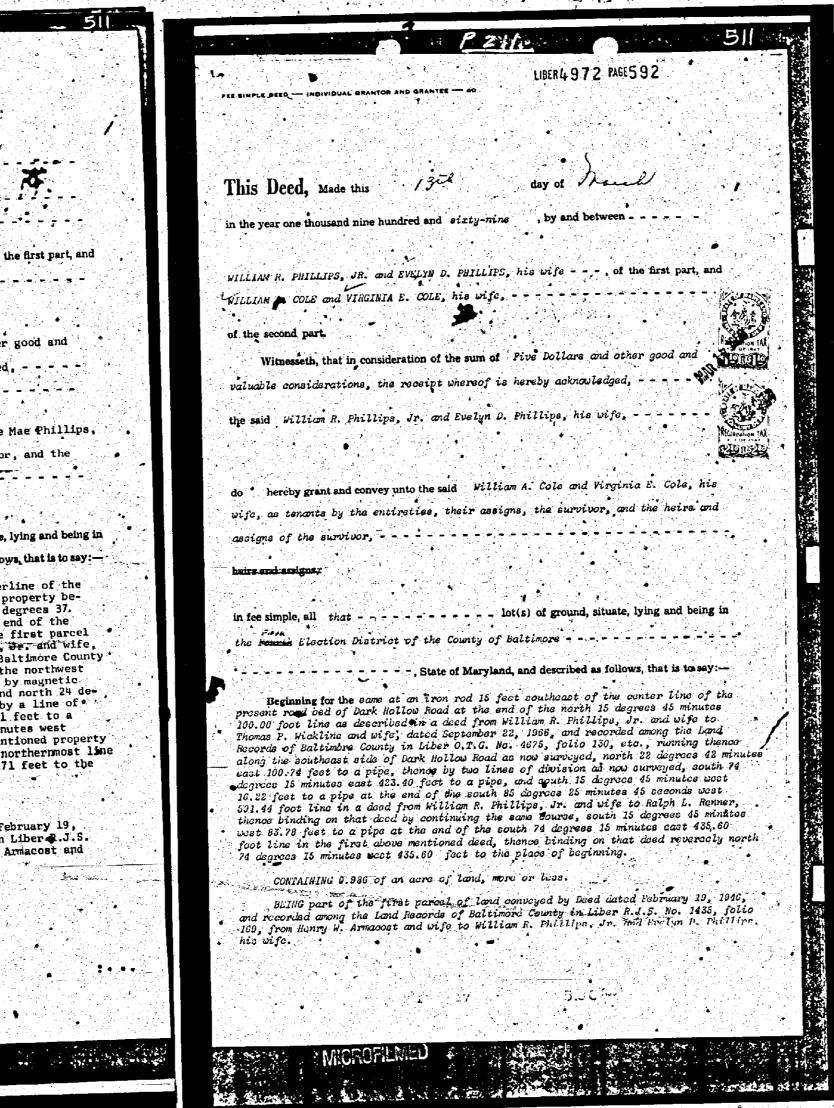
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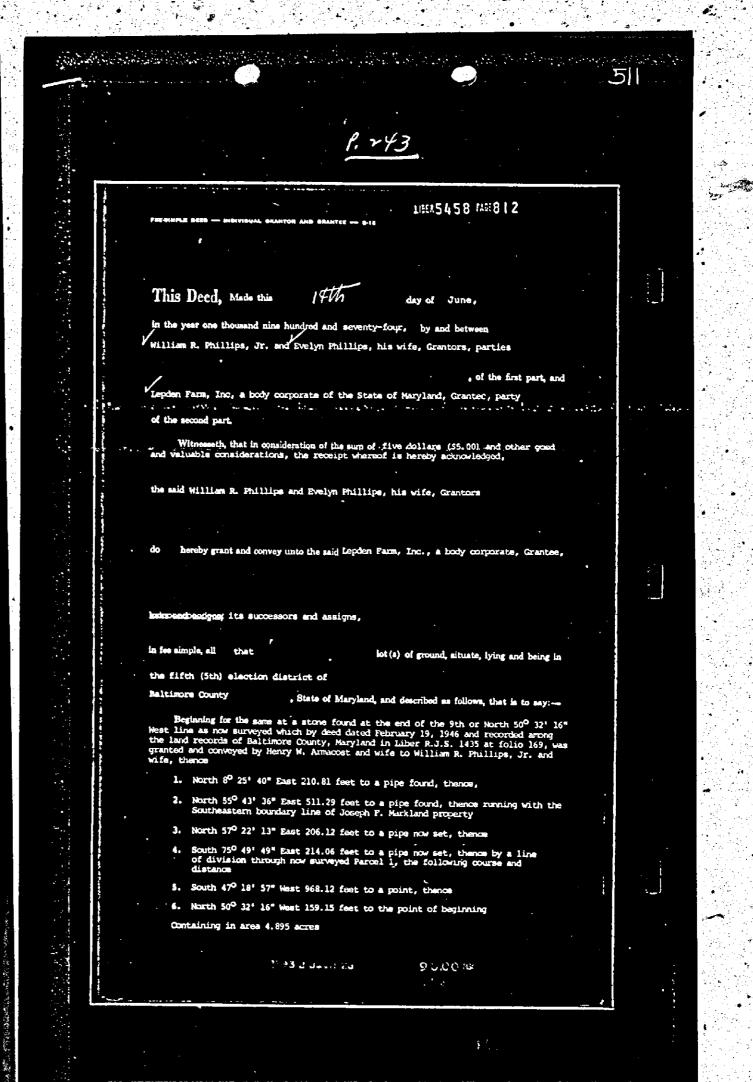
○148:1659(18 district | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 1987 | 19 TED SIMPLE DELD - CODE - City or County - 40 in the year one thousand nine hundred and sixty-six Harford and Margaret Harford, his wife , of the first part, and William R. PHillips, Jr. and Evelyn D. Phillips, his wife of the second part. Witnesseth, that in consideration of the sum of Five Dollars (\$5.00) and other good and valuable considerations the said Thomas C. Harford and Margaret Harford, his wife do hereby grant and convey unto the said William R. Phillips; Jr. and Evelyn D. Phillips, his wife, as tenants by the entireties, their assigns, the survivor of them, and the heirs and assigns, of the surivor. lot(s) of ground, situate, lying and being in in fee simple, all Baltimore County . . . . State of Maryland, and described as follows, that is to say:-Beginning for the outlines to include the same at a stake at the end of the South 39 degrees 52 minutes West 255.15 foot line of the 6,382 acres . parcel described and reserved in a deed from Henry C. Wallet and wife and Lester P. Hampt and wife to Ralph B. Walter and wife, dated November 15, 1949, recorded among the Land Records of Baltimore County in Liber T. B. S. No. 1790 folio 455 etc., running thence binding on that parcel as now surveyed by magnetic bearing's of 1949 as given in that deed and along land now-belonging to William R. Phillips, South 35 degrees 6 minutes West 30 feet to a pipe and continuing the same course, South 35 degrees 6 minutes West 100 feet to a stake, thence by a line of division South 70 degrees 22 minutes East 224.7 feet to a pipe 20 feet West of the centerline of Dark Hollow Road, thence continuing the same course, South 70 degrees 22 minutes East 17.7 feet and to intersect the Morth 8 degrees 31 minutes East 645.4 foot line as described in the above mentioned deed, running thence binding on that deed and in the Dark Hollow Road the three. following lines, North 8 degrees 31 minutes East 82.5 feet to a nail, North 3 degrees 4 minutes East 90 feet to a nail and North 1 degree 52 minutes 30

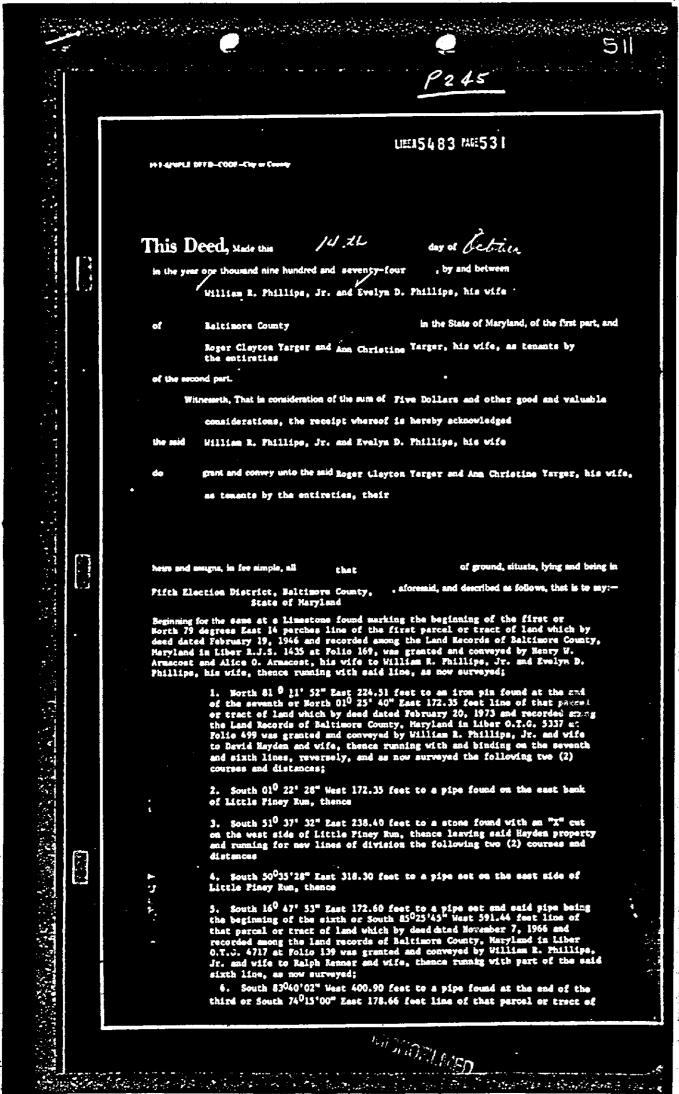


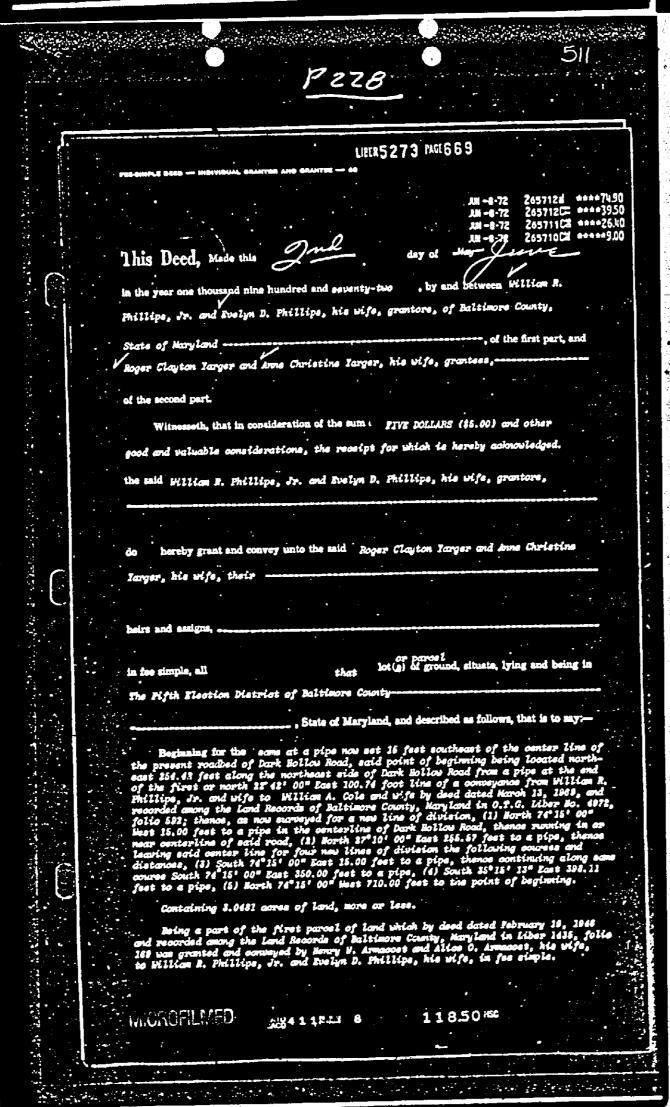


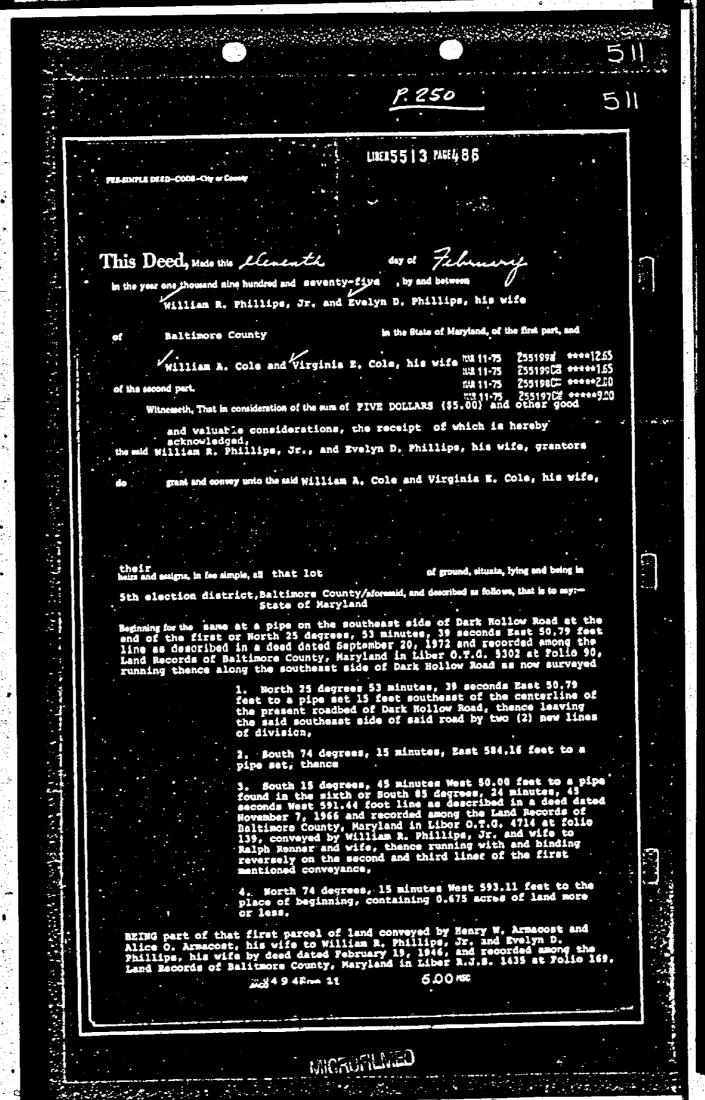


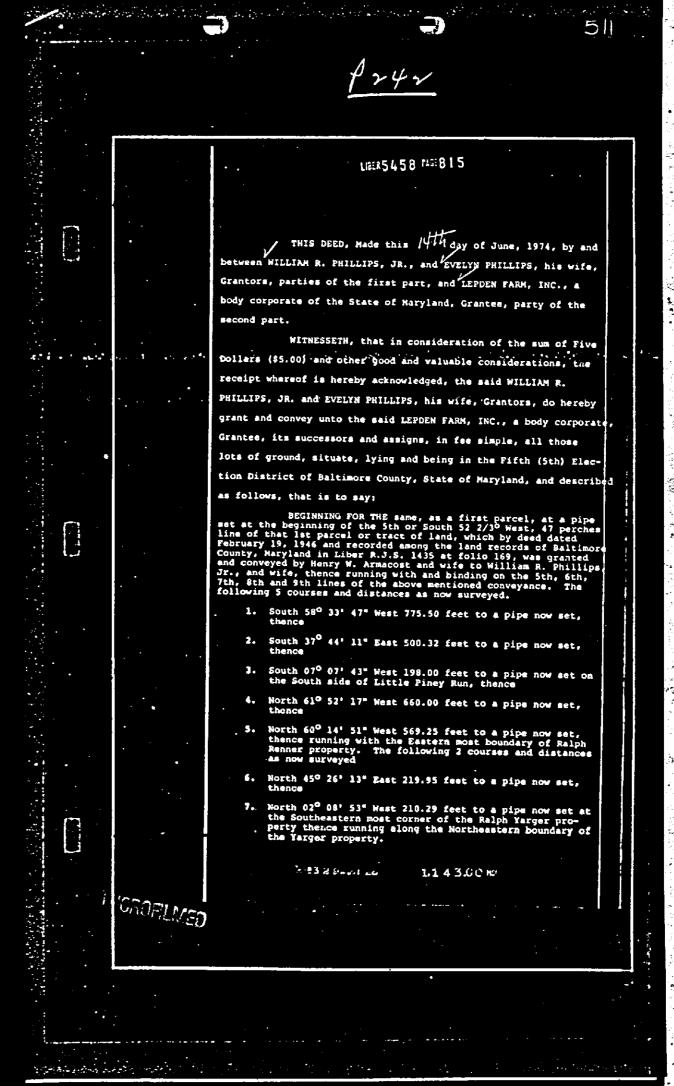












## BALTIMORE COUNTY, MARYLAND INTER-OFFICE CORRESPONDENCE

TO:

J. Robert Haines

DATE: August 22, 1989

FROM:

Zoning Commissioner

Pat Keller, Deputy Director Office of Planning and Zoning

James A. Cover, Item 511

Zoning Petition No. 90-76-SPH SUBJECT:

The petitioner requests a special hearing to permit two parcels for non-density purposes (in a RC-2 zone) to be added to existing

The location was subject to a zoning issue during the comprehensive zoning process. A request was made to change the zoning from RC-2 to RC-4 so that the property could be subdivided into four lots. At that time, the office felt the desire of the petitioner could best be addressed through the special hearing

Although subdivision of agricultural, forest and rural open space is always a concern, it is possible this issue can be resolved and the resources protected to the degree possible if the following guidelines are met:

- 1. Record deed restrictions on the two non-buildable lots and forward a copy of such deeds to be maintained in the zoning file;
- 2. Dwellings should be located in a manner to permit the maximum retention of agricultural value to the remainder of the property and adjacent properties;
- 3. When possible, the dwelling should not be located on prime or productive soils; and
- Building setbacks should be a minimum of 100 feet from a lot line which borders farmland in active use or housing prime or productive soils.

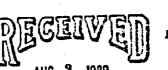
PK/JL/sf

Wille

Baltimore County Department of Public Works Bureau of Traffic Engineering Courts Building, Suite 405 Towson, Maryland 21204 (301) 887-3554

July 24, 1989

Mr. J. Robert Haines Zoning Commissioner County Office Building Towson, MD 21204





ZONING OFFICE

Dear Mr. Haines:

The Bureau of Traffic Engineering has no comments for items number 493, 513, 516, 517, 519, 520, 521, 522, 524, 528, 529, 530, 531, 532, and 533.

Very truly yours,

Michael S. Flanigan Traffic Engineer Associate II

MSF/lab

Baltimore Courty Fire Department 800 York Road Towson, Maryland 21204-2586 (301) 887-4500

JUNE 14, 1989

Paul H. Reircke J.º∉obert Haines Zoning Commissioner Office of Planning and Zoning Baltimore County Office Building Towson, MD 21204

RE: Property Owner:

JAMES A. COVER

WS DARK HOLLOW ROAD, 1,120' N OF CENTER-LINE OF OLD QUARTER ROAD

Location:

Item No.: 511

Zoning Agenda: JUNE 13, 1989

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

7. The Pire Prevention Bureau has no comments at this time.

Noted and Cast Um Dred

Approved Fire Prevention Bur REVIEWER: C Special Inspection Division

JK/KER

BALTIMORE COUNTY, MARYLAND

TO: Zoning Advisory Committee DATE: June 22, 1989

FROM: Robert W. Bowling, P.E.

RE: Zoning Advisory Committee Meeting for June 13, 1989

The Developers Engineering Division has reviewed the subject zoning items and we have no comments for Items 493, 514, 517, 520, 521, 522, 524, 528, 529, 531, and 532.

For Item 113 the minimum panhandle width for one lot is 20 feet, not 10 feet as shown on the plan.

For Items 513, 516 and 533 the previous County Review Group Comments still apply.

For Item 519, all lots must he in-fee frontage to a public road.

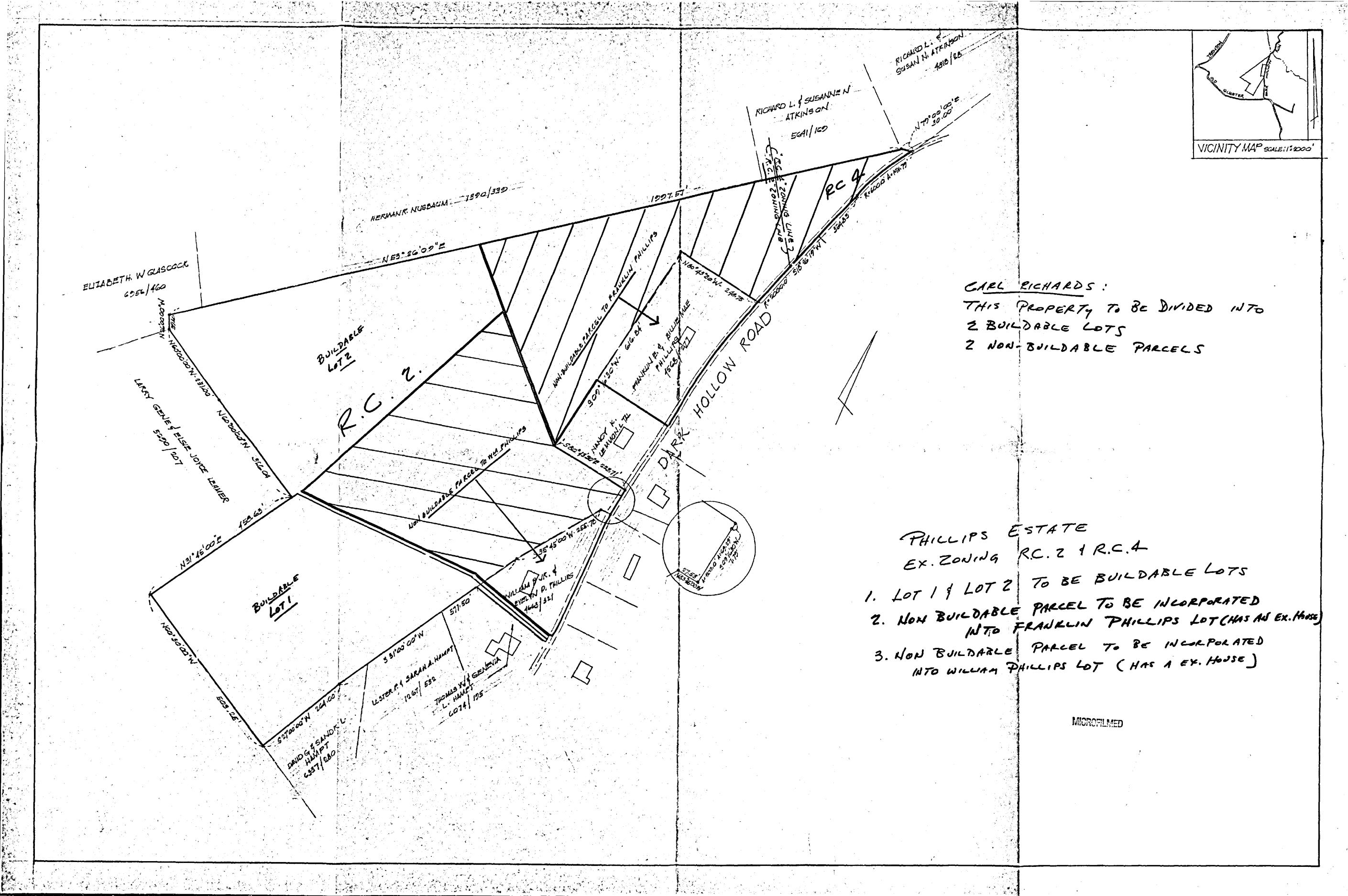
For Item 530, comments

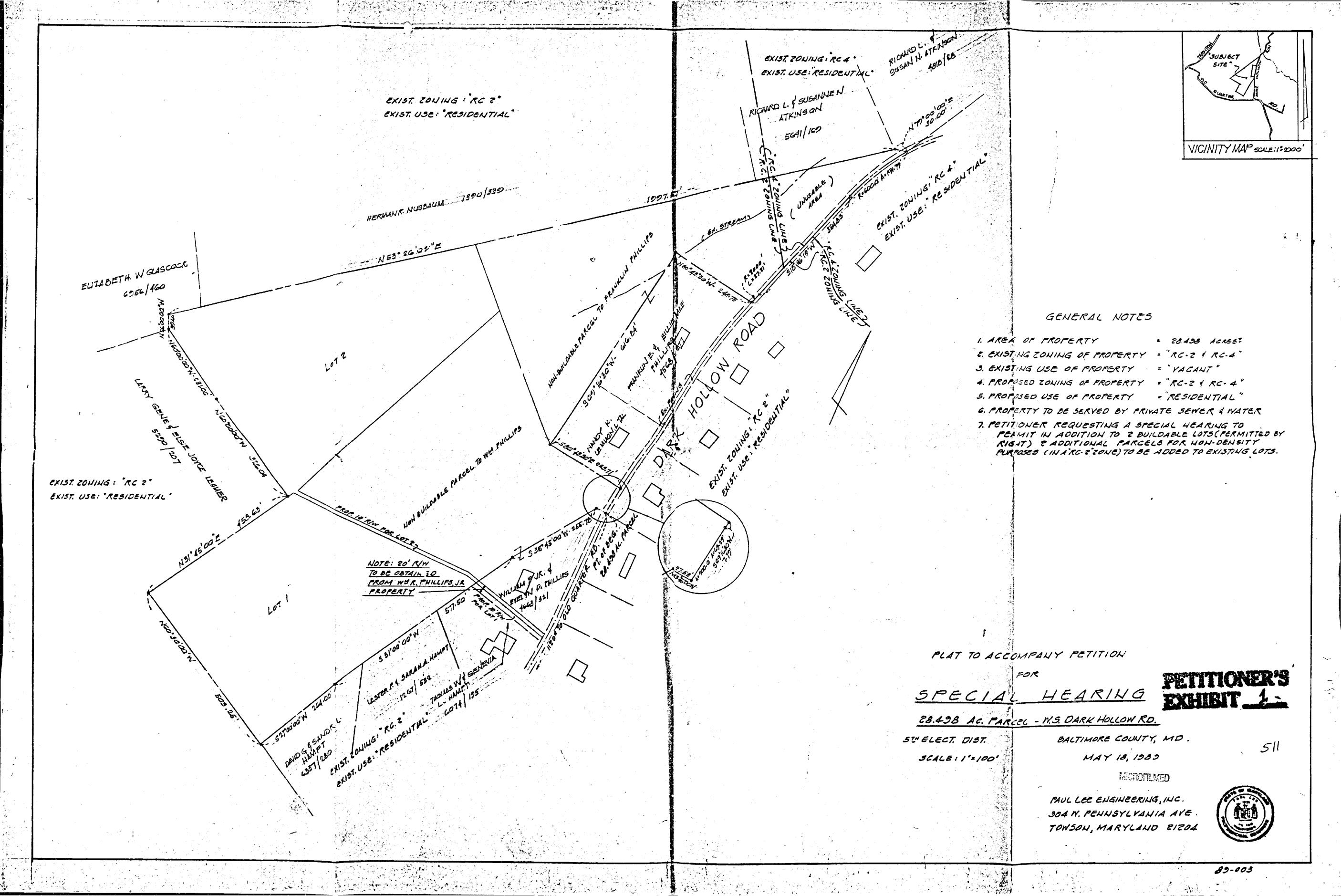
ROBERT W. BOWLING, P.E., Chief Developers Engineering Division

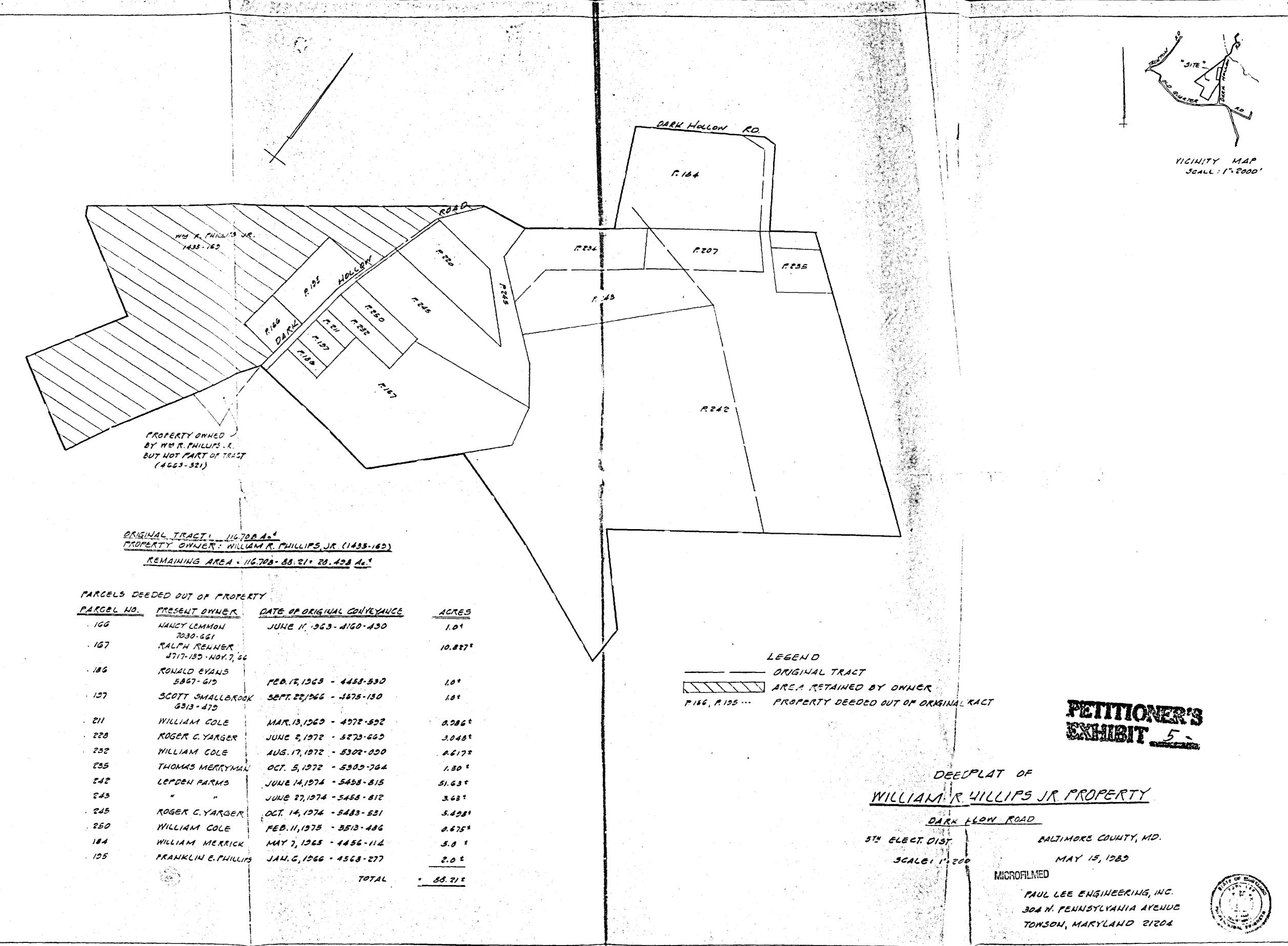
RWB:s

Encl.

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89-003